

White Paper

# The Fragmentation Challenge:

## How Disconnected Systems Undermine Utility and Public Sector Operations — and the Citizen Experience

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Utility and public sector organizations face a fundamental operational challenge that differs significantly from other industries - namely, overseeing and managing thousands of assets spread across vast geographic territories. The distributed nature of their infrastructure and assets, many of them customer-owned, coupled with disconnected management systems, leads to significant inefficiencies that directly impact service delivery, operational costs, and public safety.

## The Challenge of Distributed Assets

A single water and wastewater utility may manage hundreds of miles of pipelines, numerous pumping stations, treatment facilities, and thousands of service connections. Each component requires unique approaches for maintenance, regulatory compliance, and operational expertise. Adding to this complexity are the utility field crews that work across multiple jurisdictions, various asset types, and diverse work categories on a daily basis. For example, a field technician might repair a water main break in the morning, conduct routine meter readings at midday, and address a customer's complaint about a high bill in the afternoon. Different systems, protocols, and information sources govern each of these tasks.

This operational complexity is further compounded by traditional departmental structures, where water and sewer divisions utilize different systems from those used by electrical operations. At the same time, parks and recreation maintain separate processes from public works. The result is the creation of pan-organizational silos that exacerbate the inherent challenges of managing distributed infrastructure.

## The True Cost of Fragmented Operations

Most utilities and public sector organizations have evolved their operational approach reactively, implementing targeted solutions for specific problems without considering the need for organization-wide integration. This creates a patchwork of isolated systems that generate significant operational friction and inefficiencies.

**Performance Impact:** Research from McKinsey shows that the average utility loses 20-30% of its workforce productivity to system switching, data reconciliation, and rework due to disconnected processes. Field crews spend a substantial amount of their working day navigating between fragmented systems, reconciling conflicting information, and duplicating data entry across platforms - time that could be better spent on value-added work.

**Risk Amplification:** Disconnected systems amplify organizational risks by limiting visibility across operations. When a water main break occurs near electrical infrastructure, response teams operating from separate systems may lack awareness of ongoing work that could complicate repairs or create safety hazards. Emergency responders often discover that critical information is stored in other departments' systems, resulting in delays precisely when a rapid response is essential.

**Citizen Service Deficiencies:** Citizens often face frustrations caused by siloed operations when trying to obtain information about services. For example, a straightforward inquiry about utility work in their neighborhood may involve being transferred between multiple departments, each using different systems and having incomplete information. This lack of coordination not only frustrates citizens but also makes it challenging for staff to provide accurate updates, as they lack comprehensive visibility across all organizational operations.

**Regulatory Compliance Difficulties:** Distributed assets require thorough regulatory compliance across various areas, including environmental regulations for water systems, safety standards for electrical infrastructure, and maintenance protocols for transportation networks. Disconnected systems complicate comprehensive compliance tracking, potentially increasing regulatory exposure. Utilities must also ensure the performance and compliance of growing customer-owned assets, including solar panels, batteries, and electric vehicle (EV) chargers, further compounding these challenges. Compliance failures can have a catastrophic impact on surrounding communities, for example, if hydrants fail to function during a wildfire.

Industry research shows that fragmented systems drain 20-30% of your workforce productivity as field crews navigate system switching, data reconciliation, and rework - time that could be better spent on value-added work.



**The Hidden Cost of Legacy Systems:** Many municipalities are stuck maintaining outdated on-premises systems, pouring resources into patches, hardware upgrades, and increasingly scarce IT talent. For example, one major municipal utility struggled with a 34-year-old legacy system that required paying external vendors to help maintain it. These challenges have a compounding effect, draining budgets, delaying innovation, and diverting funds from vital citizen services, often forcing organizations to raise rates just to stay operational. Meanwhile, citizens increasingly expect a digital service experience comparable to that of companies like Uber and Amazon: fast, frictionless, and always available. When cities fail to deliver, they don't just fall behind - they begin losing the public's trust.

## Multiple Work Types and Asset Classes Create Silos - Fueling Disconnects Across Departments

All of these operational challenges intensify when taking into consideration the diversity of work types required across distributed infrastructure and assets:

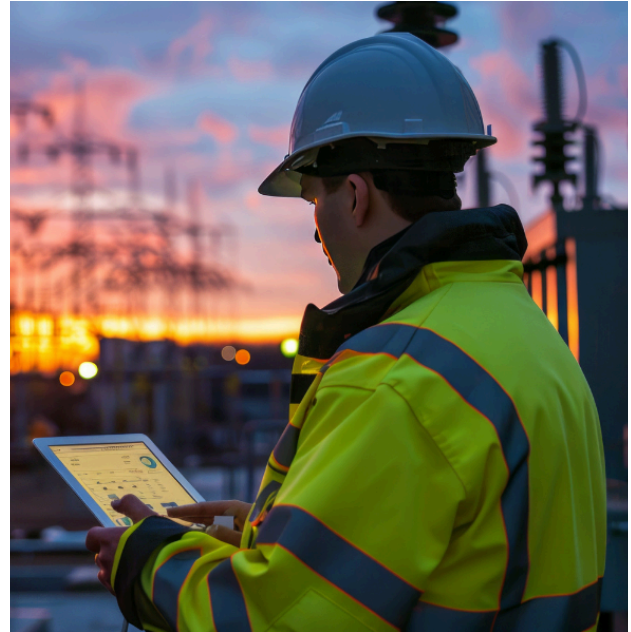
**Long-Cycle Strategic Work:** Multi-year infrastructure projects, regulatory compliance programs, and preventive maintenance require sophisticated planning and resource coordination across broad geographic areas. These work activities need integration with asset management systems and long-term planning tools.

**Short-Cycle Responsive Work:** Everyday service requests, emergency repairs, and routine maintenance activities need immediate response and real-time coordination between distributed field crews. These activities require efficient dispatching, mobile access to information, and rapid communication capabilities.

**Linear Asset Management:** Miles of pipelines, power lines, and roadways present distributed risk profiles and interdependent failure modes that can impact entire networks. Effectively managing these assets requires the use of geographic information systems, condition monitoring, and coordinated maintenance planning.

**Vertical Asset Operations:** Treatment plants, substations, and facilities require specialized expertise and intensive maintenance within concentrated locations. These assets often involve complex equipment with detailed maintenance histories and specialized procedures.

Each of these work types and asset categories traditionally operates with its specialized systems and processes, preventing organizations from recognizing operational patterns, optimizing resource allocation, and coordinating activities that could reduce customer disruptions.



## The Impact of Fragmentation on Real-World Operational Challenges

**Emergency Response Coordination:** When water utility technicians respond to main breaks, they need immediate access to infrastructure maps, previous work histories, customer impact assessments, and coordination with other municipal services. Siloed systems require technicians to navigate multiple touchpoints and departments, which can extend and delay response times when community safety depends on rapid resolution.

**Resource Allocation Inefficiencies:** Large utilities managing infrastructure across diverse territories often discover that fragmented systems hinder optimal crew scheduling. Technicians might drive past needed maintenance work because different systems cannot identify and coordinate activities within the same service area, resulting in unnecessary travel time and delayed service resolution.

**Compliance Management Gaps:** Water utilities managing lead service line identification, a critical regulatory requirement, face challenges when customer service, GIS mapping, and fieldwork management systems operate independently. This results in missed deadlines or incomplete documentation, creating regulatory exposure while leaving citizens uninformed about potential issues.

**Contractor Coordination Difficulties:** Utilities and public sector organizations increasingly rely on external contractors for specialized work and capacity management. Fragmented systems create coordination challenges when internal staff and contractors operate from different information sources, resulting in communication breakdowns and accountability gaps.

### A Unified Approach: Integrating Operations Through Unified Solutions

The path forward requires reframing traditional operational architecture and adopting a unified work management approach that connects all work types, work groups, and asset classes within a seamless, integrated ecosystem. KloudGin's "Single Face of Work®" philosophy recognizes that effective operations require comprehensive integration across all activities, managed and executed through a unified system platform.

**Unified Work Management:** This approach recognizes that while work activities can vary significantly, ranging from routine service calls requiring same-day responses to multi-year infrastructure projects, the fundamental need remains the same: efficient resource coordination, comprehensive asset visibility, and reliable service delivery.

Optimal utility and public sector operations require a unified work management approach that connects all work types, work groups, and asset classes within a seamless, integrated ecosystem.

**Integrated Asset Strategy:** Rather than managing linear and vertical assets separately, a unified approach enables comprehensive asset performance monitoring, optimized resource allocation, and coordinated response strategies that consider the interdependencies across all types of assets.

## Breaking Down Silos: A City's Journey to Unified Operations



The City of Waco's recent implementation of a unified system approach demonstrates how integrating operations across all work, assets, and departments can transform the delivery of citizen services. Faced with the challenge of replacing an outdated legacy system, the City discovered that despite having various systems, it had incomplete information across its work orders and assets, making it impossible to make optimal decisions with citizen resources and ensure regulatory compliance.

Beginning initially with utilities and traffic management, the City's phased approach is systematically enhancing operations across all of its municipal functions:

- **Wave 1:** IT department, radio communications, utilities (both linear and vertical assets), traffic management
- **Wave 2:** Extended utility operations and municipal facilities management
- **Wave 3:** Streets, parks, and recreation, specialized services

"We want to see any work order on a map at one time," explained Waco's Managing Director Lisa Tyers. "When somebody calls about an address or area, you can see any work occurring there that may be impacting the customer." This unified visibility enables their citizens to receive immediate, accurate information while field crews avoid conflicts and coordination delays. Field operations that previously required multiple people to coordinate a single work order can now be managed through automated workflows, enabling the City to ensure resources are focused on value-added activities.



Waco's implementation expansion happened organically as various departments recognized the value of integrated operations. This operational unification across their municipal departments has helped The City improve its service delivery by providing better operational insights, enhancing cross-departmental coordination, and strengthening decision-making, which has significantly improved response times and community confidence.

## Streamlined Operations, Organization-Wide Gains



**Connected Contractor Integration:** KloudGin's Connected Contractor seamlessly integrates the external contractor workforce with internal operations through vendor portals and mobile applications, maintaining real-time visibility into performance, compliance, and billing.

**Enhanced Customer Experience:** KloudGin's Connected Customer solution delivers real-time notifications, appointment scheduling, crew tracking, and digital self-service capabilities, helping organizations achieve a 14% decrease in service costs, a 20% increase in customer satisfaction, and a 25% increase in contract renewals.

**Operational Performance Improvements:** Organizations consistently report workforce productivity improvements of 15-25% while simultaneously enhancing job satisfaction and employee retention by eliminating system friction and administrative burdens.

**Regulatory Compliance Streamlining:** Comprehensive documentation across all work types and asset classes simplifies regulatory reporting, while automated workflows ensure consistent execution of complex processes.

## Integrated Systems: The Foundation for Modern Operations

Modern unified platforms provide enterprise-grade capabilities across all operational domains, leveraging cloud-native architecture to ensure continuous innovation. Their mobile-first design enables comprehensive access to information, regardless of connectivity conditions, and advanced integrations with GIS systems and specialized tools, resulting in comprehensive operational visibility across all asset types and work domains.

These capabilities are further strengthened by AI-powered analytics that identify patterns and optimization opportunities, while automated workflows ensure consistent execution of complex processes. This strong technical foundation supports the operational agility needed to manage both routine activities and extraordinary challenges.

## Building Operational Excellence Step by Step



Fragmented utility operations create unsustainable performance constraints, costing organizations significant productivity in their workforce while amplifying risks and frustrating citizens. Operational disconnects pose a fundamental challenge to the viability of traditional utility management approaches.

Given the current industry landscape, unified work management is an operational imperative, not merely an enhancement. Organizations that eliminate operational silos achieve improved response times, optimize resource allocation, and enhance citizen satisfaction, establishing a future-ready foundation for the next generation of utility operations.

The distributed nature of utility and public service infrastructure, spanning thousands of assets across vast territories, requires integrated management approaches. The diversity of work types, from emergency repairs to multi-year infrastructure projects, demands coordinated systems. Meanwhile, complex regulatory compliance requirements across these domains necessitate comprehensive visibility and documentation.

Additionally, citizens increasingly expect digital service experiences that are comparable to those of leading consumer companies. Regulatory requirements continue to expand, while budgets face mounting pressure. Organizations that elect to maintain fragmented operations will struggle to manage these converging pressures while delivering essential services reliably.

Modern technology solutions now enable utilities and public sector organizations to achieve operational unity across all work types, asset classes, and organizational functions. These unified systems deliver enhanced productivity, improved service delivery, reduced risk, and stronger regulatory compliance.

For utility and municipal leaders, the choice is clear: either implement unified operations that help them build agile, efficient, and customer-focused utilities or accept operational limitations in an increasingly demanding business environment. The utilities that will thrive tomorrow and into the future are being built today through a foundation of unified work management.

**Unlock unparalleled operational efficiency gains with KloudGin's Field and Asset Operating System. Visit the [KloudGin website](#) to learn more.**

## About the Author



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Michael Levi currently serves as Vice President of Marketing at KloudGin, where he oversees product marketing strategy and execution. A transformative leader in energy systems and utility operations, he has pioneered innovative approaches across power generation, renewable energy, and enterprise technology for over 25 years.